

**APRIL 17, 2019 CITY COUNCIL BRIEFING AGENDA
CERTIFICATION**

This certification is given pursuant to Chapter XI, Section 9 of the City Charter for the City Council Briefing Agenda dated April 17, 2019. We hereby certify, as to those contracts, agreements, or other obligations on this Agenda authorized by the City Council for which expenditures of money by the City are required, that all of the money required for those contracts, agreements, and other obligations is in the City treasury to the credit of the fund or funds from which the money is to be drawn, as required and permitted by the City Charter, and that the money is not appropriated for any other purpose.



T.C. Broadnax
City Manager

4/12/19

Date



Elizabeth Reich
Chief Financial Officer
602

4/12/19

Date

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CITY SECRETARY
DALLAS, TEXAS

City of Dallas

1500 Marilla Street
Dallas, Texas 75201



COUNCIL BRIEFING AGENDA

April 17, 2019

(For General Information and Rules of Courtesy, Please See Opposite Side.)
(La Información General Y Reglas De Cortesía Que Deben Observarse
Durante Las Asambleas Del Consejo Municipal Aparecen En El Lado Opuesto, Favor De Leerlas.)

General Information

The Dallas City Council regularly meets on Wednesdays beginning at 9:00 a.m. in the Council Chambers, 6th floor, City Hall, 1500 Marilla. Council agenda meetings are broadcast live on WRR-FM radio (101.1 FM) and on Time Warner City Cable Channel 16. Briefing meetings are held the first and third Wednesdays of each month. Council agenda (voting) meetings are held on the second and fourth Wednesdays. Anyone wishing to speak at a meeting should sign up with the City Secretary's Office by calling (214) 670-3738 by 5:00 p.m. of the last regular business day preceding the meeting. Citizens can find out the name of their representative and their voting district by calling the City Secretary's Office.

If you need interpretation in Spanish language, please contact the City Secretary's Office at 214-670-3738 with a 48 hour advance notice.

Sign interpreters are available upon request with a 48-hour advance notice by calling (214) 670-3738 V/TDD. The City of Dallas is committed to compliance with the Americans with Disabilities Act.

The Council agenda is available in alternative formats upon request.

If you have any questions about this agenda or comments or complaints about city services, call 311.

Rules of Courtesy

City Council meetings bring together citizens of many varied interests and ideas. To insure fairness and orderly meetings, the Council has adopted rules of courtesy which apply to all members of the Council, administrative staff, news media, citizens and visitors. These procedures provide:

- That no one shall delay or interrupt the proceedings, or refuse to obey the orders of the presiding officer.
- All persons should refrain from private conversation, eating, drinking and smoking while in the Council Chamber.
- Posters or placards must remain outside the Council Chamber.
- No cellular phones or audible beepers allowed in Council Chamber while City Council is in session.

"Citizens and other visitors attending City Council meetings shall observe the same rules of propriety, decorum and good conduct applicable to members of the City Council. Any person making personal, impertinent, profane or slanderous remarks or who becomes boisterous while addressing the City Council or while attending the City Council meeting shall be removed from the room if the sergeant-at-arms is so directed by the presiding officer, and the person shall be barred from further audience before the City Council during that session of the City Council. If the presiding officer fails to act, any member of the City Council may move to require enforcement of the rules, and the affirmative vote of a majority of the City Council shall require the presiding officer to act." Section 3.3(c) of the City Council Rules of Procedure.

Información General

El Ayuntamiento de la Ciudad de Dallas se reúne regularmente los miércoles en la Cámara del Ayuntamiento en el sexto piso de la Alcaldía, 1500 Marilla, a las 9 de la mañana. Las reuniones informativas se llevan a cabo el primer y tercer miércoles del mes. Estas audiencias se transmiten en vivo por la estación de radio WRR-FM 101.1 y por cablevisión en la estación *Time Warner City Cable* Canal 16. El Ayuntamiento Municipal se reúne el segundo y cuarto miércoles del mes para tratar asuntos presentados de manera oficial en la agenda para su aprobación. Toda persona que desee hablar durante la asamblea del Ayuntamiento, debe inscribirse llamando a la Secretaría Municipal al teléfono (214) 670-3738, antes de las 5:00 pm del último día hábil anterior a la reunión. Para enterarse del nombre de su representante en el Ayuntamiento Municipal y el distrito donde usted puede votar, favor de llamar a la Secretaría Municipal.

Si necesita interpretación en idioma español, por favor comuníquese con la oficina de la Secretaría del Ayuntamiento al 214-670-3738 con notificación de 48 horas antes.

Intérpretes para personas con impedimentos auditivos están disponibles si lo solicita con 48 horas de anticipación llamando al (214) 670-3738 (aparato auditivo V/TDD). La Ciudad de Dallas está comprometida a cumplir con el decreto que protege a las personas con impedimentos, *Americans with Disabilities Act*. **La agenda del Ayuntamiento está disponible en formatos alternos si lo solicita.**

Si tiene preguntas sobre esta agenda, o si desea hacer comentarios o presentar quejas con respecto a servicios de la Ciudad, llame al 311.

Reglas de Cortesía

Las asambleas del Ayuntamiento Municipal reúnen a ciudadanos de diversos intereses e ideologías. Para asegurar la imparcialidad y el orden durante las asambleas, el Ayuntamiento ha adoptado ciertas reglas de cortesía que aplican a todos los miembros del Ayuntamiento, al personal administrativo, personal de los medios de comunicación, a los ciudadanos, y a visitantes. Estos reglamentos establecen lo siguiente:

- Ninguna persona retrasará o interrumpirá los procedimientos, o se negará a obedecer las órdenes del oficial que preside la asamblea.
- Todas las personas deben abstenerse de entablar conversaciones, comer, beber y fumar dentro de la cámara del Ayuntamiento.
- Anuncios y pancartas deben permanecer fuera de la cámara del Ayuntamiento.
- No se permite usar teléfonos celulares o enlaces electrónicos (*paggers*) audibles en la cámara del Ayuntamiento durante audiencias del Ayuntamiento Municipal.

"Los ciudadanos y visitantes presentes durante las asambleas del Ayuntamiento Municipal deben obedecer las mismas reglas de comportamiento, decoro y buena conducta que se aplican a los miembros del Ayuntamiento Municipal. Cualquier persona que haga comentarios impertinentes, utilice vocabulario obsceno o difamatorio, o que al dirigirse al Ayuntamiento lo haga en forma escandalosa, o si causa disturbio durante la asamblea del Ayuntamiento Municipal, será expulsada de la cámara si el oficial que esté presidiendo la asamblea así lo ordena. Además, se le prohibirá continuar participando en la audiencia ante el Ayuntamiento Municipal. Si el oficial que preside la asamblea no toma acción, cualquier otro miembro del Ayuntamiento Municipal puede tomar medidas para hacer cumplir las reglas establecidas, y el voto afirmativo de la mayoría del Ayuntamiento Municipal precisará al oficial que esté presidiendo la sesión a tomar acción." Según la sección 3.3(c) de las reglas de procedimientos del Ayuntamiento.

Handgun Prohibition Notice for Meetings of Governmental Entities

"Pursuant to Section 30.06, Penal Code (trespass by license holder with a concealed handgun), a person licensed under Subchapter H, Chapter 411, Government Code (handgun licensing law), may not enter this property with a concealed handgun."

"De acuerdo con la sección 30.06 del código penal (ingreso sin autorización de un titular de una licencia con una pistol oculta), una persona con licencia según el subcapítulo h, capítulo 411, código del gobierno (ley sobre licencias para portar pistolas), no puede ingresar a esta propiedad con una pistola oculta."

"Pursuant to Section 30.07, Penal Code (trespass by license holder with an openly carried handgun), a person licensed under Subchapter H, Chapter 411, Government Code (handgun licensing law), may not enter this property with a handgun that is carried openly."

"De acuerdo con la sección 30.07 del código penal (ingreso sin autorización de un titular de una licencia con una pistola a la vista), una persona con licencia según el subcapítulo h, capítulo 411, código del gobierno (ley sobre licencias para portar pistolas), no puede ingresar a esta propiedad con una pistola a la vista."

9:00 a.m. Invocation and Pledge of Allegiance 6ES

Special Presentations

Open Microphone Speakers

VOTING AGENDA 6ES

1. 19-562 Approval of Minutes of the April 3, 2019 City Council Meeting
2. 19-563 Consideration of appointments to boards and commissions and the evaluation and duties of board and commission members (List of nominees is available in the City Secretary's Office)

BRIEFINGS 6ES

A. Senior Affairs: Age-Friendly Initiative Dallas

B. OHS Strategy Update: Inclement Weather Shelters

C. City Manager's Proposed HUD Consolidated Plan for FY 2019-20 through FY 2023-24 and FY 2019-20 Annual Budget

Open Microphone Speakers

6ES

The above schedule represents an estimate of the order for the indicated briefings and is subject to change at any time. Current agenda information may be obtained by calling (214) 670-3100 during working hours.

Note: An expression of preference or a preliminary vote may be taken by the Council on any of the briefing items.

EXECUTIVE SESSION NOTICE

A closed executive session may be held if the discussion of any of the above agenda items concerns one of the following:

1. seeking the advice of its attorney about pending or contemplated litigation, settlement offers, or any matter in which the duty of the attorney to the City Council under the Texas Disciplinary Rules of Professional Conduct of the State Bar of Texas clearly conflicts with the Texas Open Meetings Act. [Tex. Govt. Code §551.071]
2. deliberating the purchase, exchange, lease, or value of real property if deliberation in an open meeting would have a detrimental effect on the position of the city in negotiations with a third person. [Tex. Govt. Code §551.072]
3. deliberating a negotiated contract for a prospective gift or donation to the city if deliberation in an open meeting would have a detrimental effect on the position of the city in negotiations with a third person. [Tex. Govt. Code §551.073]
4. deliberating the appointment, employment, evaluation, reassignment, duties, discipline, or dismissal of a public officer or employee; or to hear a complaint or charge against an officer or employee unless the officer or employee who is the subject of the deliberation or hearing requests a public hearing. [Tex. Govt. Code §551.074]
5. deliberating the deployment, or specific occasions for implementation, of security personnel or devices. [Tex. Govt. Code §551.076]
6. discussing or deliberating commercial or financial information that the city has received from a business prospect that the city seeks to have locate, stay or expand in or near the city and with which the city is conducting economic development negotiations; or deliberating the offer of a financial or other incentive to a business prospect. [Tex Govt. Code §551.087]
7. deliberating security assessments or deployments relating to information resources technology, network security information, or the deployment or specific occasions for implementations of security personnel, critical infrastructure, or security devices. [Tex Govt. Code §551.089]



City of Dallas

1500 Marilla Street
Dallas, Texas 75201

Agenda Information Sheet

File #: 19-562

Item #: 1.

SUBJECT

Approval of Minutes of the April 3, 2019 City Council Meeting



Agenda Information Sheet

File #: 19-563

Item #: 2.

AGENDA DATE: April 17, 2019

DEPARTMENT: City Secretary

COUNCIL DISTRICT(S): N/A

SUBJECT

Consideration of appointments to boards and commissions and the evaluation and duties of board and commission members (List of nominees is available in the City Secretary's Office)

Memorandum



CITY OF DALLAS

DATE April 12, 2019

TO Honorable Mayor and Members of the City Council

SUBJECT **Senior Affairs: Age-Friendly Initiative Dallas**

On April 17, 2019, City Council will be briefed on the Age-Friendly Initiative and the Age-Friendly Dallas Plan.

Background

The Age-Friendly Initiative is managed across a national network by the American Association of Retired Persons (AARP) and implemented at the community level by a network of state and local partners and local government agencies. The Age-Friendly Initiative process involved 4 steps: 1) entering the network; 2) planning phase; 3) implementation and evaluation; and 4) continuous cycle of improvements.

The City of Dallas completed step 1 in 2014. In August 2014, Mayor Michael Rawlings enrolled the City of Dallas in the Age-Friendly Communities (AFC) Network AARP. Later that year, AARP presented the City with the AFC certificate, which was then presented to the Senior Affairs Commission. AFC was then briefed to the City's Housing Committee in April 2015 and to the full Council in 2015.

In 2015, the program entered the planning phase. The Senior Affairs Commission (SAC), working with local representatives of AARP, worked together to conduct numerous community listening sessions and community partner stakeholder meetings. Over the next 2-3 years, more than 40 community partners and stakeholders were engaged in the process. Data and input from these meetings was aggregated to develop a set of domains and strategic recommendations, which was then integrated into an action plan.

By early 2018, the plan, now called the Age-Friendly Dallas Plan (the Plan), was completed and AARP representatives and SAC members began meeting with Council members and City staffers to share the plan. In September of that year, there was a final convening of community partners and stakeholders for final comments on the proposed plan. In February 2019, the SAC held a special called meeting to discuss the Plan. On March 25, 2019, the SAC voted to adopt the Plan and to recommend that City Council and to recommend adoption of the Plan to City Council. On April 1, 2019, the SAC presented the plan to the Human and Social Needs Committee, which voted in support of the plan and recommended the plan be briefed at an upcoming City Council meeting.



Senior Affairs: Age-Friendly Initiative Dallas

Dallas City Council

April 17, 2019

Jessica Galleshaw, Director
Office of Community Care

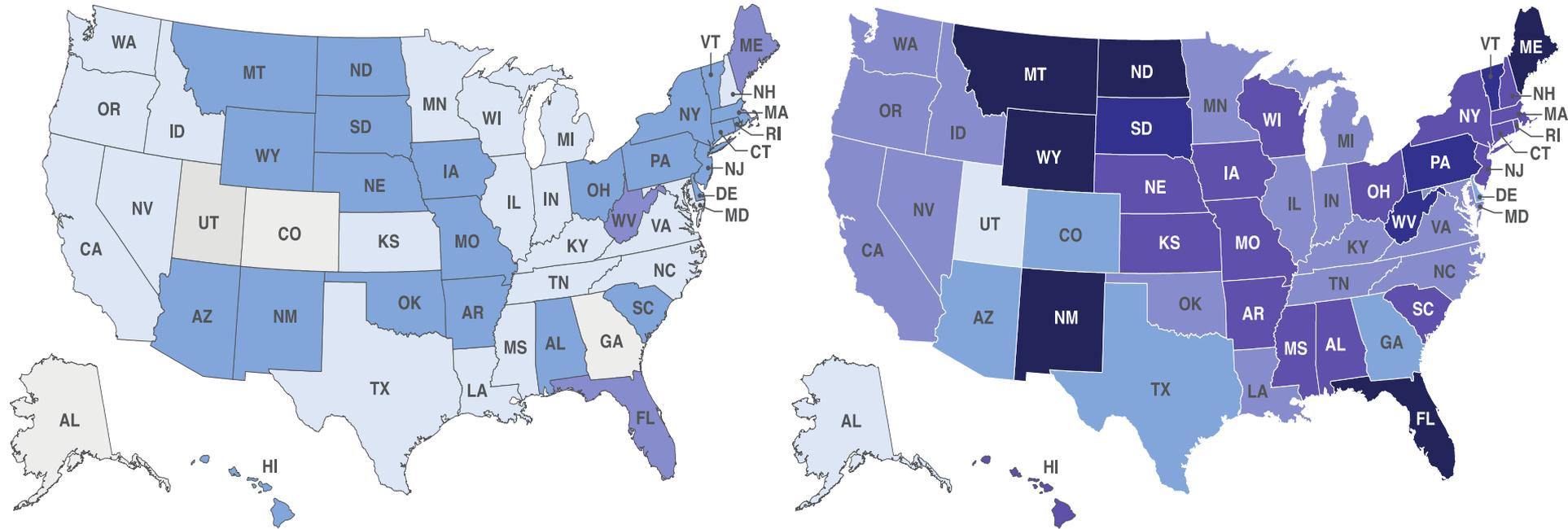
Sharyn Fein, Chair
Senior Affairs Commission



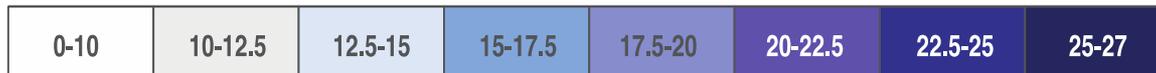
America is aging

2015

2030

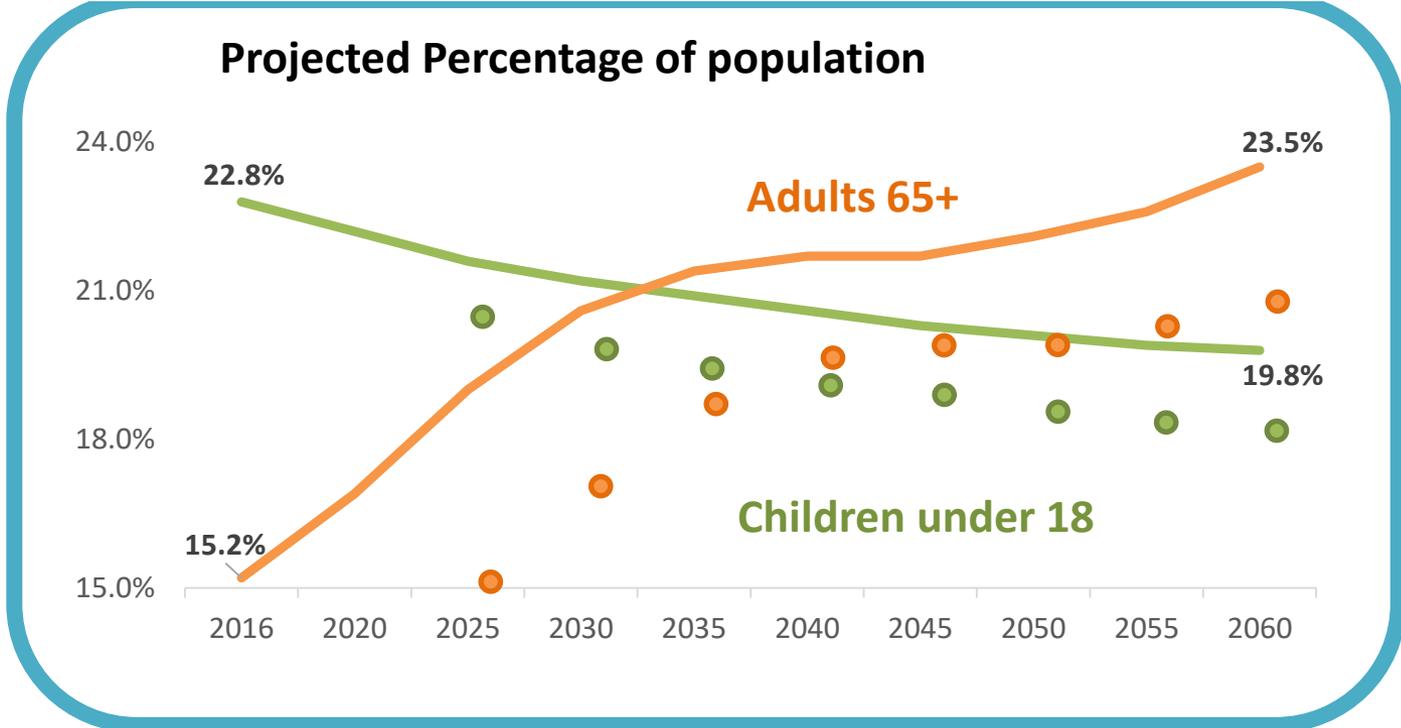


PERCENT OF POPULATION AGE 65+



Source: US Census

For the first time in U.S. history, older people will outnumber children.



Source: US Census Bureau (March, 2018). Older People Projected to Outnumber Children for First time in US History. Retrieved from: <https://bit.ly/2p8zoQY>

Millennials and baby boomers want walkable, mixed-use neighborhoods.

Age
doesn't
define us



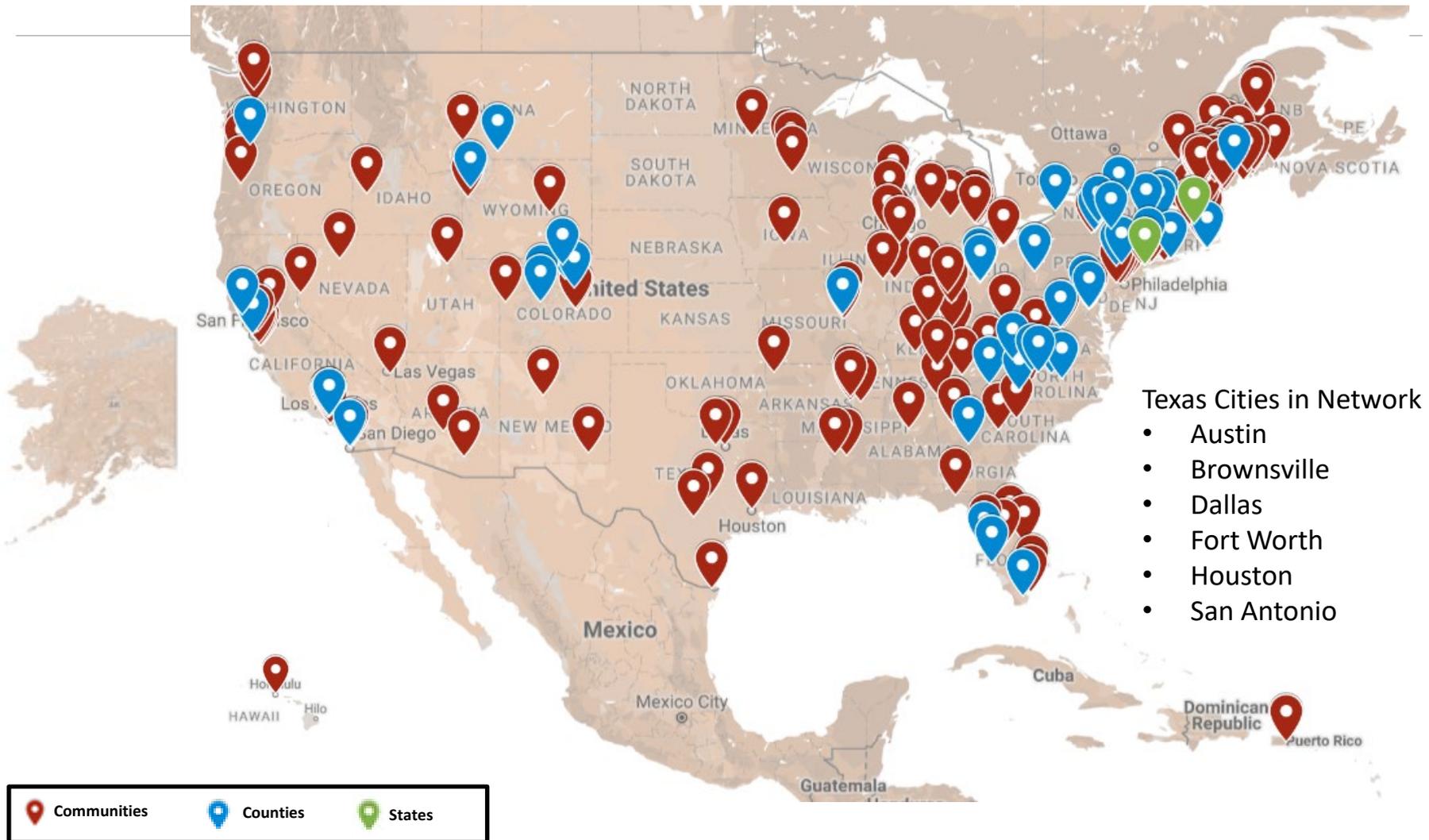
Source: 2018 AARP Home and Community Preferences Survey: A National Survey of Adults Age 18+

And that is why we need to focus on....

Becoming an Age-friendly or livable community that has walkable streets, housing and transportation options, access to key services and opportunities for residents to participate in community activities.

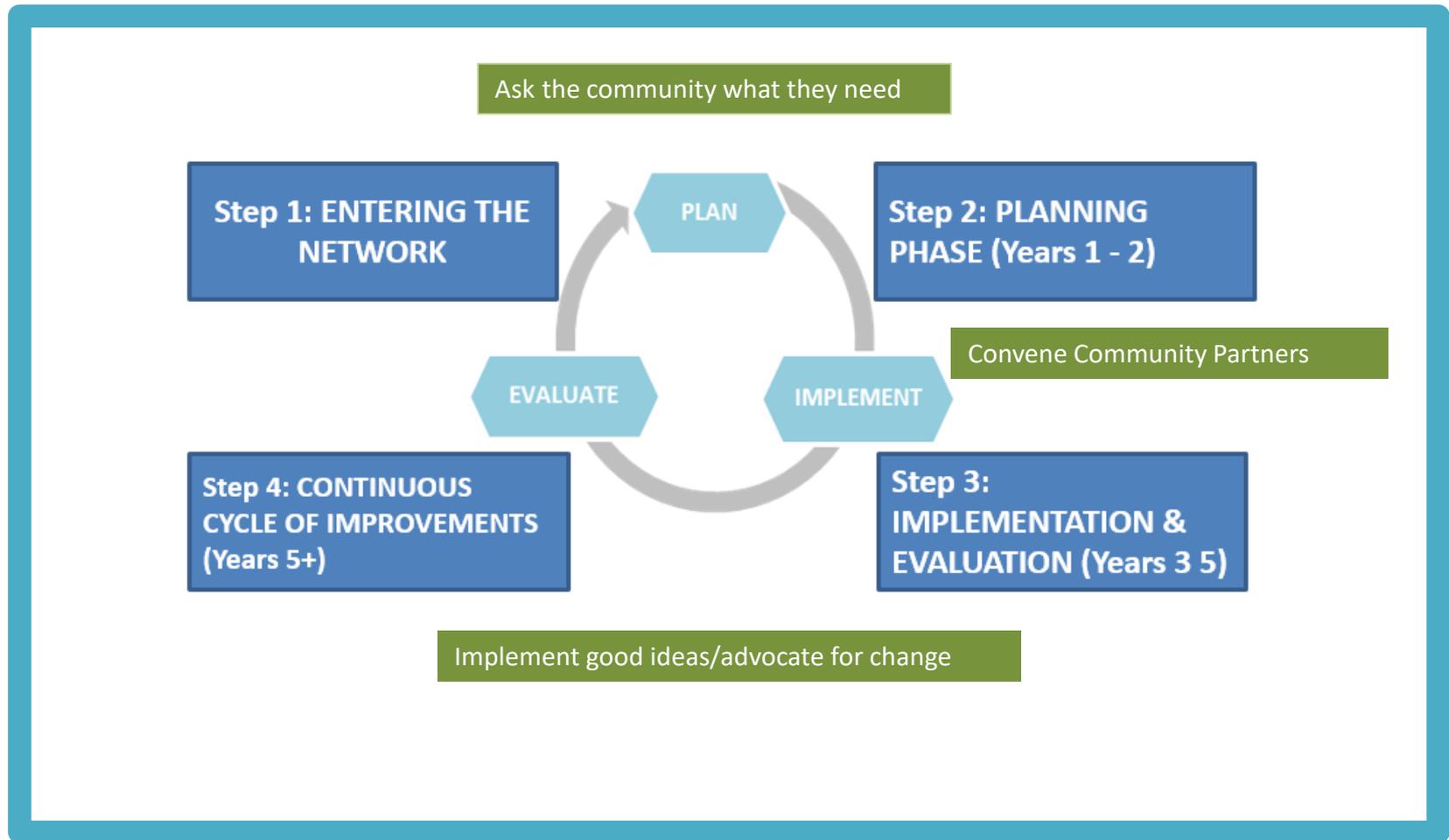
- *promote health and build and maintain physical and mental capacity across the life course; and*
- *enable people, even when experiencing capacity loss, to continue to do the things they value.*

Network of Age-Friendly States and Communities



Map updated August 24, 2018

Age Friendly Communities Initiative Process



Age Friendly Initiative Dallas – Stakeholders

AARP Texas
Adult Protective Services
Age Well Live Well
Alzheimer's Association
American Foundation for the Blind
Brookhaven College 50+
Catholic Diocese
Catholic Charities
Celebration Magazine
COD Senior Services
COD Mobility and Street Services
City Square
Coalition for Aging LGBT
Community Council of Greater Dallas
Dallas Area Agency on Aging
Dallas Area Gerontology Society
Dallas Police Department
Dallas Public Library
Dallas Area Rapid Transit
Dallas Coalition for Hunger Solutions

DCCCD
Determination, Inc.
Ed-U-Care
Grow North Texas
Health and Human Services
Independent Transportation Network
Injury Prevention Center
IACT
Metrocare Services (ADRC)
Metro Dallas Homeless Alliance
My Ride Dallas
Parkland Hospital
Rebuilding Together
Senior Blue Book
Texas Hunger Initiative, Senior Action Team
The Senior Source
SPAN
United Way
University of North Texas Dallas
Visiting Nurses Association

Age Friendly Initiative Dallas - Timeline

2014	2015
<p>August - Mayor Rawlings enrolled Dallas in the AFC Network</p> <p>December - AARP Texas presented AFC certificate to Mayor and City Council</p> <p>Presented AFC to Senior Affairs Commission, AFC became an ad hoc committee</p>	<p><u>City Council Briefing</u></p> <p>April - Presented AFC to Housing Committee of City of Dallas</p> <p>October - Briefed city council members on the AFC effort</p> <p>December - Met with Mayor Pro Tem Alonzo</p> <p><u>Meetings</u></p> <p>January - Director, COD Senior Services and AARP met, started the assessment phase</p> <p><u>Community Listening</u></p> <p>14 listening sessions in each council district</p> <p><u>Stakeholder Meetings</u></p> <p>Convened AFC community partner stakeholder meetings with SAC (Jan/March/July/Nov/Dec)</p>

Age Friendly Initiative Dallas - Timeline

2016	2017
<p><u>Meetings</u> February – New city staff met with AARP about AFC initiative</p> <p><u>Community Listening</u> January/June – Conducted AARP Member Survey</p> <p>June – Commissioned UNT to do a supplemental survey of the H/L community</p> <p>January/December – Conducted 11 listening sessions.</p> <p>May – Unmanned listening posts in all Dallas libraries</p> <p><u>Stakeholder Meetings</u> Convened AFC community partner stakeholder meetings with SAC (Jan/March/May/June)</p>	<p><u>Community Listening</u> 9 listening sessions/events</p> <p><u>Stakeholder Meetings</u> Continued monthly AFC community partner stakeholder meetings with SAC (Feb/April/May/June)</p>

Age Friendly Initiative Dallas - Timeline

2018	2019
<p><u>City Council Briefing</u> January – Met with City Council members individually to provide an update and share action plan.</p>	<p>March – Senior Affairs Commission voted to put full support behind AFC initiative as their advocacy effort.</p>
<p><u>Meetings</u> May – New Senior Services Director met with AARP about AFC initiative</p>	<p>April – SAC presented AFC to Human and Social Needs Committee.</p>
<p>December – AARP and SAC Chair met with Assistant City Manager, Nadia Chandler- Hardy, and Director, Jessica Galleshaw</p>	
<p><u>Community Listening</u> January/March – Conducted 15 Listening Sessions to present AFC action plan to citizens and get comments.</p>	
<p><u>Stakeholder Meetings</u> September – Convened AFC community partner stakeholder meeting for final comments.</p>	

The Domains of Livability – The Age-Friendly Dallas Plan

Domain 1. Outdoor spaces
and Building

Domain 2. Transportation

Domain 3. Housing

Domain 4. Social
Participation/Inclusion

The Network of Age Friendly Communities

Domains of Livability

Help Communities become even better places for people to live of all ages

Domain 5. Civic Participation
and Employment

Domain 6. Communication
Information

Domain 7. Community Support
and Health

City/Community Partner Roles

City of Dallas	Senior Affairs Commission	AARP Texas	Community Partners
<p>This plan serves as a stake in the ground for the City to ensure the Older Adult perspective is included across city planning and action</p> <p>Leads some action items</p>	<p>SAC will align their sub-committee priorities with the domains/strategies identified in the Age Friendly Dallas (AFD) Plan</p> <p>Advocate to the City and network partners in support of goals</p> <p>Serve as stewards and volunteers to support Dallas as an Age-Friendly community</p>	<p>Acts as convener for AFD stakeholders.</p> <p>Helps to identify domain leaders</p> <p>Shepherds action items within the plan and evaluates success/report to City and WHO</p> <p>Leads some action items</p>	<p>Serve as AFD stakeholders</p> <p>Server as domain leaders</p> <p>Continuously bring more partners and ideas to the initiative</p> <p>Leads some action items</p>

Domain 1: Outdoor Spaces and Buildings

People need places to gather- indoors and out. Parks, sidewalks, safe streets, outdoor seating, and accessible buildings can be used and enjoyed by people of all ages.

- Increase access to and utilization of parks, open spaces, and public buildings.
- Address sidewalk issues in areas with a high older adult pedestrian population.



Domain 2: Transportation

Driving shouldn't be the only way to get around. Public transit options can be as expansive as a train system or as targeted as a taxi service that provides non-drivers with rides to and from a doctor's office.

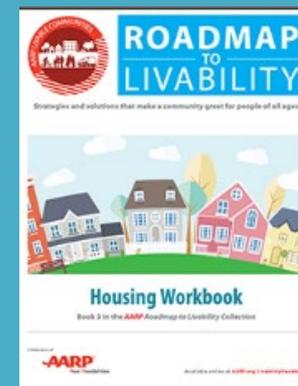
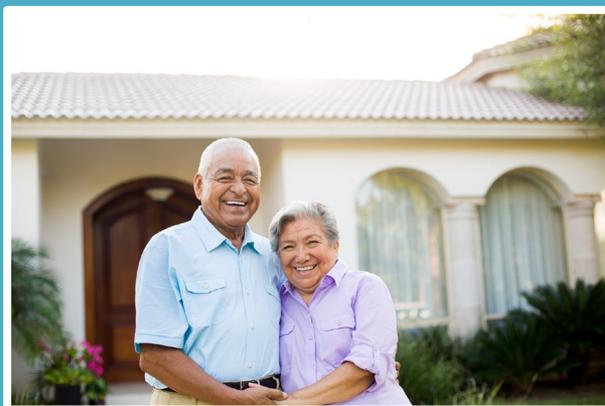
- Ensure all modes of transportation are safe, affordable, and accessible for people of all ages and abilities.
- Provide residents with information and tools to make informed and safe travel choices.
- Develop additional transportation options for older adults.



Domain 3: Housing

Most older adults want to age in place. Doing so is possible if homes are appropriately designed or modified – and if a community includes affordable housing options for varying life stages.

- Expand and promote the development of diverse housing options that are affordable and accessible.
- Support aging in place through the preservation of existing housing for seniors.
- Maximize awareness and referral programs to senior housing.
- Support efforts to address the unique, homelessness issues with older adult.



Domain 4: Social Participation and Inclusion

Regardless of one's age, loneliness negatively affects a person's health and sense of wellbeing. Isolation can be combatted by the availability of accessible, affordable, and fun social activities.

- Strengthen recreation, leisure, and educational activities targeting older adults.
- Increase older adult programming in city facilities.
- Create a city interagency team to optimize senior engagement and services.
- Develop age and dementia friendly business practices.



Domain 5: Civic Participation and Employment

An age-friendly community provides ways older people can, if they choose to, work for pay, volunteer their skills, and be actively engaged in community life.

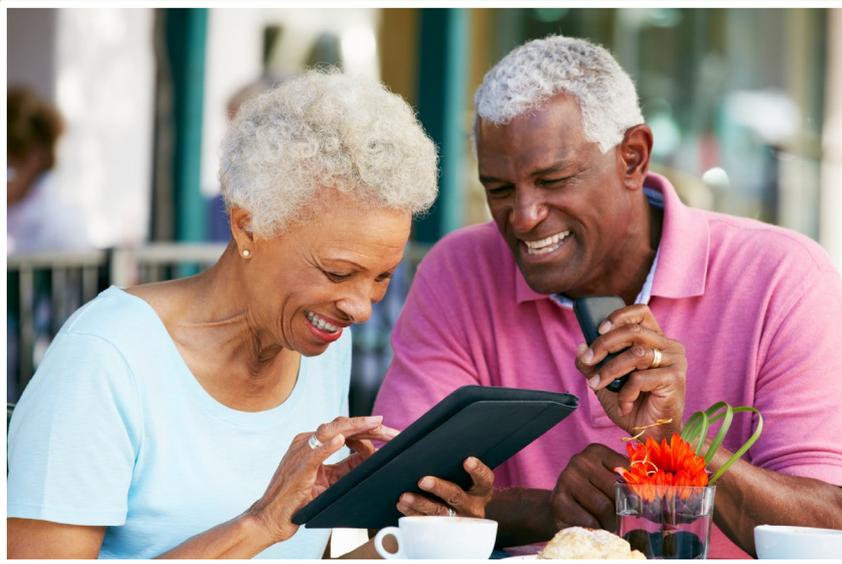
- Increase employment, entrepreneurial, and volunteer opportunities for residents age 50+.
- Engage the older adult perspective in city issues.



Domain 6: Communication and Information

Age-friendly communities recognize that not everyone has a smartphone or Internet access and that information needs to be disseminated through a variety of means.

- Provide information regarding issues, events and interests related to older adults in user friendly formats.
- Promote access to technology and technology training to keep older adults connected to their community, friends and families.



Domain 7: Community Support and Health

At some point, everyone gets hurt, becomes ill, or simply needs a bit of help. While it's important that care be available nearby, it's essential that residents are able to access and afford the services required.

- Increase consumer awareness of services available in Dallas.
- Promote safety and wellness in the community.
- Increase awareness and access to fresh produce, healthy foods and SNAP.
- Provide information, education, and training for emergency preparedness of seniors.
- Support work to prevent elder abuse, neglect, financial exploitation and fraud.
- Support family caregivers.



It's the little things...



Next Steps

Senior Affairs Commission will:

- **Align sub-committee priorities with the domains/strategies identified in the Age Friendly Dallas Plan**
- **Incorporate Age Friendly Dallas Plan domains and strategies into SAC goals and sub-committee work**
- **Advocate to the City and network partners in support of SAC goals in alignment with priorities identified within Age Friendly Dallas Plan**
- **Serve as stewards and volunteers to support Dallas as an Age-Friendly community**

Recommendation

- **The Senior Affairs Commission voted to adopt the Age-Friendly Dallas plan on March 25, 2019 and is in full support of the plan**
- **The Senior Affairs Commission requests that City Council formally adopt the Age-Friendly Dallas plan.**



Senior Affairs: Age-Friendly Initiative Dallas

Dallas City Council

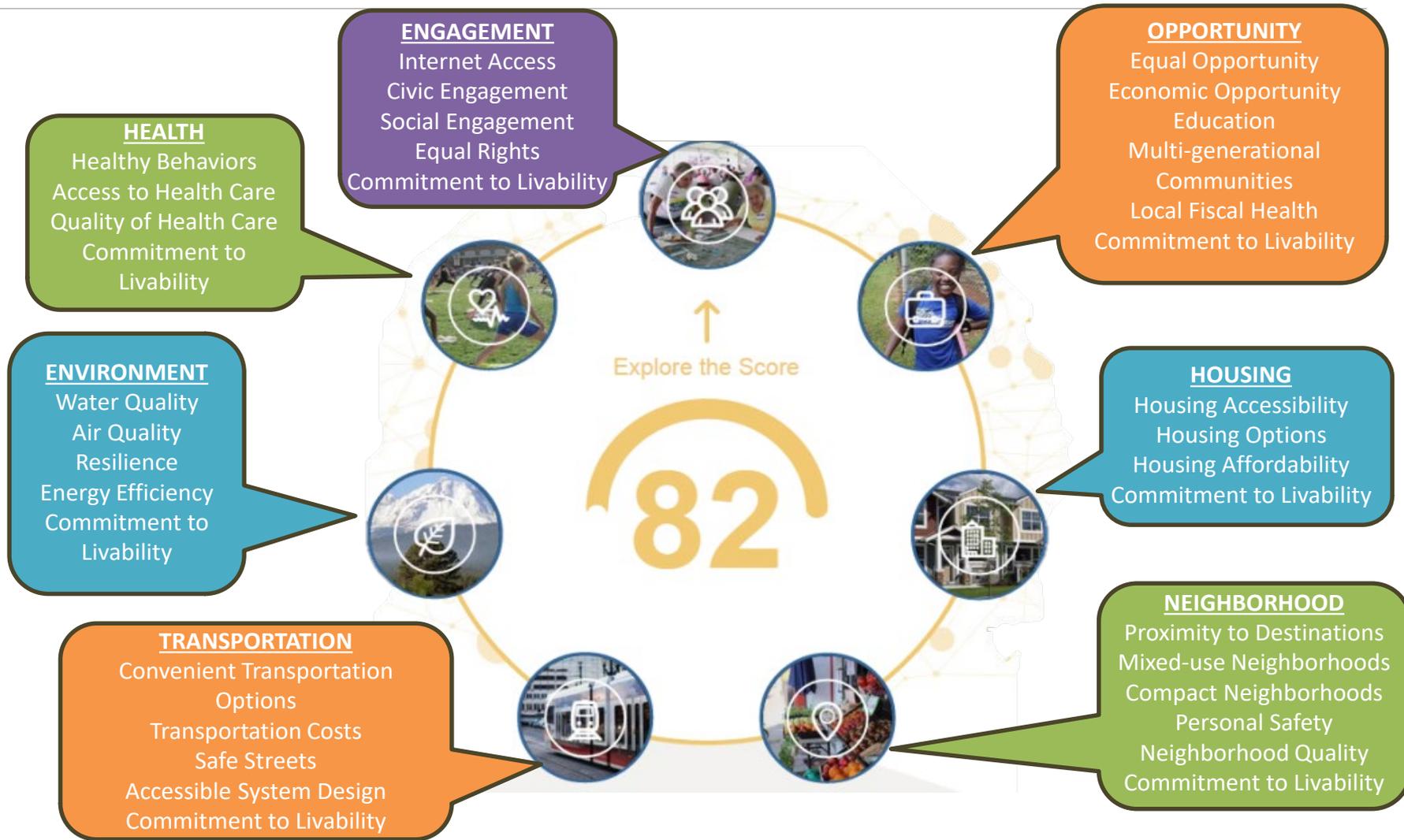
April 17, 2019

Jessica Galleshaw, Director
Office of Community Care

Sharyn Fein, Chair
Senior Affairs Commission



AARP Livability Index



<https://livabilityindex.aarp.org/>

Memorandum



CITY OF DALLAS

DATE April 12, 2019

TO Honorable Mayor and Members of the City Council

SUBJECT **OHS Strategy Update: Inclement Weather Shelters**

Summary

Attached is briefing presentation on Inclement Weather: Track 2 Revision Update. The Office of Homeless Solutions is seeking feedback from Human and Social Needs Committee regarding recommendation to focus Track 2 solely on Inclement Weather and to proceed with a Request for Qualification (RFQ) process to identify qualified vendors and eligible shelter locations in zoning districts where an overnight general-purpose shelter is allowed with a Special Use Permit (SUP).

Background

On August 1, 2018 the Office of Homeless Solutions presented its four-track Homeless Solutions Strategy. Track 2 (Temporary Homeless Centers) received significant feedback and Council asked OHS to revise this track and to come back with alternate options that took into account the following:

1. Citizen Homelessness Commission (CHC) feedback
2. Identify strategies that do not require zoning changes
3. Consider utilizing private facilities and faith-based entities
4. Seek City Council's approval for recommended locations and vendors

OHS' revised recommendation for a RFQ process complies with August 1, 2018 feedback of City Council.

Should you have any questions or concerns, please contact myself or Monica Hardman, Director of Office of Homeless Solutions.

A handwritten signature in blue ink, appearing to read 'Nadia Hardy'.

Nadia Chandler Hardy

Assistant City Manager and Chief Resilience Officer

c: TC Broadnax, City Manager
Chris Caso, City Attorney (Interim)
Biliera Johnson, City Secretary
Preston Robinson, Administrative Judge
Kimberly Bizer Tolbert, Chief of Staff to the City Manager
Majed A. Al-Ghafry, Assistant City Manager

Jon Fortune, Assistant City Manager
Joey Zapata, Assistant City Manager
Michael Mendoza, Chief of Economic Development and Neighborhood Services
M. Elizabeth Reich, Chief Financial Officer
Laila Alequresh, Chief Innovation Officer
Directors and Assistant Directors

OHS Strategy Update: Incremental Weather Shelter Options

**City Council Briefing
April 17, 2019**

**Monica Hardman, Director
Office of Homeless Solutions**

**Nadia Chandler-Hardy
Assistant City Manager
Chief Resilience Officer**



Agenda

- Purpose of Presentation
- Homeless Solutions Strategy Update
- Need for Temporary/Inclement Weather Shelter
- Citizen Homelessness Commission (CHC) Recommendation
- Overnight General Purpose Shelter Restrictions
- Recommendations and Next Steps

Purpose

- On August 1, 2018 OHS received feedback from City Council that they did not support the concept of 90 day temporary homeless shelters that would rotate throughout the four quadrants of the City
 - Did not support changes to zoning
 - Did not support usage of recreation centers
- OHS did not have an opportunity to discuss inclement weather, which was included in Track 2
- This presentation will focus on inclement weather only
 - Only private properties are eligible
 - Located in permitted zoning districts with Special Use Permit (SUP)

Homeless Solutions Strategy Update



- Track 1 Pay-to-Stay: 50 beds with 90-day stay. 90% average utilization rate; 17 obtained housing; 26 obtained employment
- Track 3: Landlord Subsidized Leasing Program: RFCSP due March 14, 2019. Anticipate selection of administrative entity and launch of program June 2019
- Track 4: Creation of housing units through Bond development
 - Estimated release of NOFA/RDI May 2019
 - Pre-bid conference June 2019
 - Recommendations to City Council Aug/Sept 2019

Need for Temporary Shelter/Inclement Weather

- Unsheltered homeless has increased by 9% from 2018 to 2019 and emergency shelter beds are at full (99%) capacity:
 - 3,722 City of Dallas overall homeless
 - 1,153 unsheltered homeless
- Track 1: Pay-to-Stay program to increase existing shelter capacity has 90% average utilization rate
- Dallas Emergency Shelter Collaborative (DESC) is addressing immediate need for critical shelter during dangerous weather conditions to protect our unsheltered homeless
- DESC inclement weather protocol does not conform with City's zoning code resulting in non-compliance by participating organizations

Track 2 Revision: Incremental Weather Options

- Based on feedback from City Council on August 1, 2018, OHS developed alternative options that took into account the following:
 - CHC feedback and formulation of recommendation is considered in proposed revision
 - Identify strategies that do not require zoning changes
 - Consider utilizing private facilities and faith-based entities
 - Seek City Council's approval for recommended locations and vendors
- OHS discussed three (3) potential options with CHC that potentially could increase bed capacity with necessary tools for legal operation:
 - City Council Resolution
 - Accessory Use to Religious/Church Facility
 - Request for Qualification
- Citizen Homelessness Commission endorsed Request for Qualification which is the focus of this presentation

Request for Qualifications

Description	<ul style="list-style-type: none">• Issue Request for Qualifications (RFQ) to identify interested vendors/operators and eligible locations in zoning districts where an overnight general-purpose shelter is allowed with a Special Use Permit (SUP)
Eligibility	<ul style="list-style-type: none">• Private properties• No city-owned property
Logistics	<ul style="list-style-type: none">• Interested vendors/operators would be responsible for applying for SUP• Approximately \$1,200 with three (3) month timeline to gain approval
City Involvement	<ul style="list-style-type: none">• Establishes minimum requirements and program guideline for selected sites• OHS manages process and compliance• Operations outsourced to vendor through future competitive RFP process
Implementation Timeline	<ul style="list-style-type: none">• Release RFQ after City Council approval (potentially 2nd Quarter 2019)• In preparation for next winter, release RFP 3rd Quarter 2019 (awards contingent upon available funding)
Fiscal Impact	<ul style="list-style-type: none">• Will be determined once OHS receives responses from RFQ



Overnight General Purpose Shelter Definition

OVERNIGHT GENERAL PURPOSE SHELTER:

- Emergency lodging facility
- Provides room and board to more than 4 persons not related by blood, marriage, or adoption
- Operator of facility negotiates sleeping arrangements on a daily basis

Overnight Shelter Location Restrictions

- This use must be spaced at least 1,000 feet away from:
 - (aa) a church; (this eliminates church zoned buildings from consideration; however, churches may partner with other facilities to operate)
 - (bb) a public or private elementary or secondary school;
 - (cc) any residential use listed in Section [51A-4.209](#) except a “college dormitory, fraternity, or sorority house”;
 - (dd) any residential district, historic overlay district, or public park; and
 - (ee) any other overnight general purpose shelter.
- This use must be located within one-half mile of public transit.
- This use must comply with all applicable licensing requirements.

Recommendation and Next Steps

- Consider revising Overnight General Purpose Shelter guidelines to reduce restrictions and increase the eligible locations. This will also aid in goal of providing equitable access to shelter services.
- Pending City Council Approvals
 - Release RFQ in June 2019
- Pending City Council budget authorization
 - Release RFP in October 2019

OHS Strategy Update: Incremental Weather Shelter Options

**City Council Briefing
April 17, 2019**

**Monica Hardman, Director
Office of Homeless Solutions**

**Nadia Chandler-Hardy
Assistant City Manager
Chief Resilience Officer**



Memorandum



CITY OF DALLAS

DATE April 12, 2019

TO Honorable Mayor and Members of the City Council

SUBJECT **City Manager's Proposed FY 2019-20 HUD Consolidated Plan for FY 2019-20 through FY 2023-24 and FY 2019-20 Annual Budget**

On April 17, 2019, the Office of Budget will brief the City Council on the City Manager's Proposed FY 2019-20 HUD Consolidated Plan for FY 2019-20 through FY 2023-24 and FY 2019-20 Annual Budget. I have attached the briefing for your review.

Please let me know if you need additional information.

M. Elizabeth Reich
M. Elizabeth Reich
Chief Financial Officer

Attachment

c: T. C. Broadnax, City Manager
Chris Caso, City Attorney (Interim)
Billerae Johnson, City Secretary
Preston Robinson, Administrative Judge
Kimberly Bizzor Tolbert, Chief of Staff to the City Manager
Majed A. Al-Ghafry, Assistant City Manager

Jon Fortune, Assistant City Manager
Joey Zapata, Assistant City Manager
Nadia Chandler Hardy, Assistant City Manager and Chief Resilience Officer
Michael Mendoza, Chief of Economic Development and Neighborhood Services
Laila Aleqresh, Chief Innovation Officer
Directors and Assistant Directors

City Manager's Proposed HUD Consolidated Plan for FY 2019-20 through FY 2023-24 and FY 2019-20 Annual Budget

**City Council Briefing
April 17, 2019**

**Elizabeth Reich
Chief Financial Officer**

**Jack Ireland, Director
Office of Budget**

**Chan Williams, Assistant Director
Office of Budget**



Purpose

- Review background of U.S. Department of Housing and Urban Development (HUD) grant funds
- Recap requirements for submitting the 5-year Consolidated Plan to HUD
- Present City Manager's Proposed FY 2019-20 HUD Consolidated Plan Budget
- Consider recommendations made by the Community Development Commission (CDC)
- Review next steps and schedule



Background

- Consolidated Plan program consists of four distinct formula grants received annually from the HUD
 - Community Development Block Grant (CDBG)
 - HOME Investment Partnerships Program (HOME)
 - Emergency Solutions Grant (ESG)
 - Housing Opportunities for Persons with AIDS (HOPWA)



5-Year Consolidated Plan

- Consolidated Plan is a comprehensive analysis and strategic plan that identifies community needs, prioritizes those needs, and details how they will be addressed
- Requirements for development and submission of the Consolidated Plan are found at 24 CFR, Part 91
- Key feature of these grants is ability to choose how funds will be used
 - In collaboration with citizen input, City determines which activities will best serve needs of the community based on HUD's broad range of eligible activities



5-Year Consolidated Plan

- In order to continue receiving these funds, new 5-year Consolidated Plan must be developed and submitted to HUD in August 2019
 - Current plan expires at end of current fiscal year
- New 5-year Consolidated Plan will cover FY 2019-20 through FY 2023-24
- First year Action Plan (annual budget) will be due to HUD at same time as 5-year plan



5-Year Consolidated Plan

- November 1, 2018 – Community Development Commission (CDC) provided input and made recommendations into the development of the new 5-year Consolidated Plan
- November 6, 2018 – City Council briefing to discuss requirements for submitting a 5-year Consolidated Plan to HUD; consider CDC input and recommendations; and consider City’s approach to completing the new 5-year Consolidated Plan
- December 5, 2018 – City Council briefing to review recommendations for developing new 5-year Consolidated Plan for FY 2019-20 through FY 2023-24



5-Year Consolidated Plan

- January 9, 2019 – City Council provided initial support of proposed strategy for development of the new 5-year Consolidated Plan for FY 2019-20 through FY 2023-24
 - Goals and strategies in the new 5-year Consolidated Plan will align with existing systems, strategies and policies to ensure consistency among them and establish a baseline for a strategic approach for implementation to address identified needs
 - Existing systems include the Continuum of Care, Ryan White Planning Council, etc.
 - Existing strategies and policies that have already been developed include the Comprehensive Housing Policy, Poverty Study, etc.



5-Year Consolidated Plan

Summary of Strategies

- A. Use of CDBG Public Service funds to address the drivers of poverty, with focus on reducing and/or eliminating barriers to work
 - 50% of funds to be awarded to nonprofit agencies through a competitive proposal process
 - 50% of funds for City administered programs including After-School Program and Childcare Program
 - Commit to transferring current expenses for Community Courts and Senior Programs from CDBG to the General Fund in FY 2019-20
- B. Use of CDBG Housing funds to create new homeowners through the homebuyer assistance program; and preservation of existing housing through rehabilitation and/or reconstruction of single-family and multi-family units
- C. Use of CDBG funds for public facilities and infrastructure needs in eligible areas, specifically R/ECAPs
- D. Use of CDBG funds for fair housing, planning and program administration to the maximum 20% allowed



5-Year Consolidated Plan

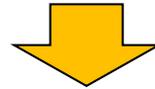
Summary of Strategies

- E. Use of HOME funds consistent with the City's Comprehensive Housing Policy, and include using maximum 10% allowed for program administration and minimum 15% set-aside for CHDOs
- F. Use of ESG funds consistent with the OHS Strategy Plan, and include using the maximum 7.5% allowed for program administration
- G. Using HOPWA funds consistent with priorities established by the Ryan White Planning Council of the Dallas Area (RWPC) and with needs identified in the RWPC Comprehensive HIV Needs Assessment, and using the maximum 3% allowed for program administration



5-Year Consolidated Plan

5-Year Consolidated Plan
(Submitted to HUD Aug 2019)



Annual Action Plans

(Application/budget submitted to HUD to receive annual grant funds)

Year 1

FY 2019-20

(submitted
Aug 2019)

Year 2

FY 2020-21

(submitted
Aug 2020)

Year 3

FY 2021-22

(submitted
Aug 2021)

Year 4

FY 2022-23

(submitted
Aug 2022)

Year 5

FY 2023-24

(submitted
Aug 2023)

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City of Dallas

Community Engagement

- January 2019 – Community meetings were held to inform residents and receive feedback (540 input forms collected)
- 2,857 attendees
 - 1 input meeting at City Hall with the CDC (39)
 - 9 neighborhood meetings (255)
 - 2 community meetings with stakeholders (70)
 - 1 telephone town hall/virtual meeting (2,493)



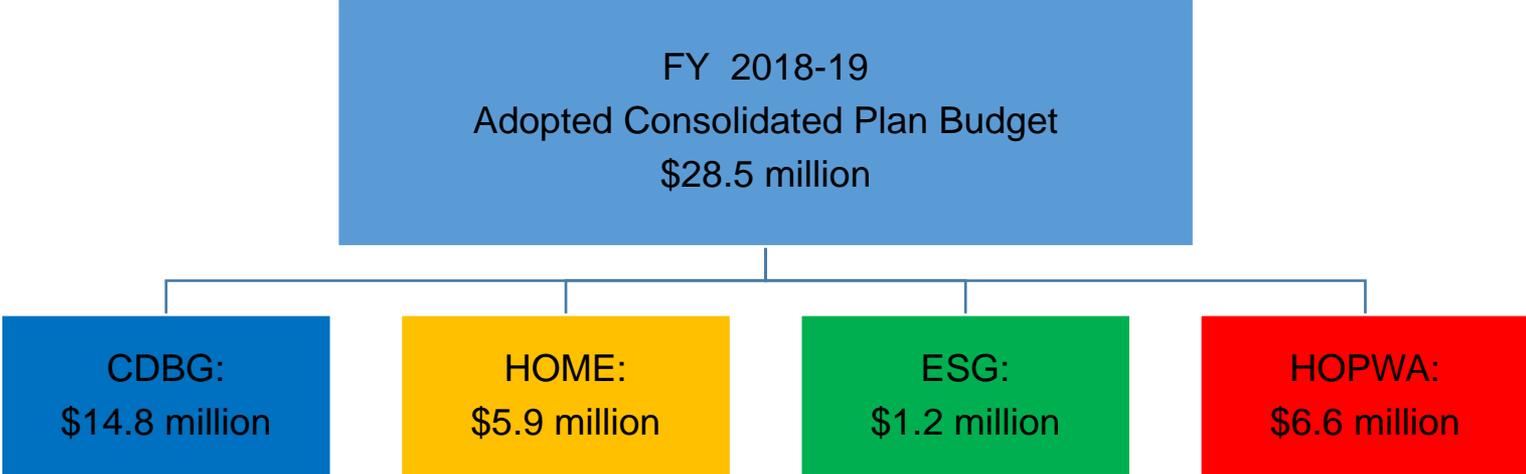
FY 2019-20 Action Plan

- Federal government has approved an appropriations bill that includes funding for HUD programs, however the City has not received notice of final formula grant allocation amounts for FY 2019-20
 - Final amounts are expected by the end of April
 - For budget development purposes, level funding has been assumed for all four grants
- In order to meet statutory deadline requirements, development of City's FY 2019-20 Consolidated Plan Budget had to begin using only preliminary estimates and could not wait for notification of actual grant amounts



FY 2019-20 Action Plan

- In the current year, approximately \$28.5 million was received from HUD for all four grants
 - Level funding is projected for FY 2019-20 for budget development purposes



FY 2019-20 Action Plan

- Once final entitlement allocation amounts are received from HUD, the City Manager will propose either increases or decreases as necessary to balance budget with available resources



FY 2019-20 Action Plan

Budget Considerations

- Consistent with City Council's initial support for the new 5-Year Consolidated Plan strategies that cover FY 2019-20 through FY 2023-24
 - January 9, 2019, Council Resolution No. 19-0091
- Increased service level needs
- Comply with HUD guidelines in CDBG capped categories
 - CDBG Public Services 15%
 - CDBG Program Oversight 20%



FY 2019-20 Action Plan

Budget Considerations

- Adhere to HUD and City's timely expenditure policy
- Continue to meet HUD monitoring and reporting requirements
- Responsive to resident input
- Ensure housing programs affirmatively further fair housing



FY 2019-20 Action Plan

Source of Funds (Entitlement)*	FY 2018-19 Budget	FY 2019-20 Proposed	Variance
CDBG (grant)	\$14,810,163	\$14,810,163	\$0
HOME (grant)	5,886,901	5,886,901	0
ESG (grant)	1,203,874	1,203,874	0
HOPWA (grant)	6,645,116	6,645,116	0
Sub-Total HUD Grant Funds	\$28,546,054	\$28,546,054	\$0

*Assumes level funding for all grants for FY 2019-20, pending receipt of final amounts from HUD



FY 2019-20 Action Plan

Source of Funds (Non-Entitlement)	FY 2018-19 Budget	FY 2019-20 Proposed	Variance
CDBG Program Income – Housing Activities ¹	\$ 1,250,000	\$ 300,000	(\$950,000)
CDBG Program Income – Retained by Sub-Recipient (PeopleFund)	225,000	156,000	(69,000)
CDBG Reprogramming ²	3,323,870	0	(3,323,870)
HOME Program Income (Housing)	1,000,000	1,000,000	0
Sub-Total Non-Entitlement Funds	\$5,798,870	\$1,456,000	(\$4,342,870)
Grand Total All Sources	\$34,344,924	\$30,002,054	(\$4,342,870)

¹Reduction due to one-time funds available in FY 2018-19, not available in FY 2019-20.

²Reprogramming funds for FY 2019-20 were accelerated and added to the Housing 2018 NOFA approved by City Council on February 27, 2019.



FY 2019-20 Action Plan

Use of Funds	FY 2018-19 Budget	FY 2019-20 Proposed	Variance
Public Services (CDBG)	\$ 2,258,979	\$ 2,283,872	\$24,893
Housing Activities (CDBG) ¹	10,867,677	7,464,258	(3,403,419)
Economic Development (CDBG Revolving Loan Program)	225,000	156,000	(69,000)
Facilities and Improvements (CDBG)	3,419,373	2,400,000	(1,019,373)
Fair Housing and Program Oversight (CDBG)	2,838,004	2,962,033	124,029
HOME Activities	6,886,901	6,886,901	0
ESG Activities	1,203,874	1,203,874	0
HOPWA Activities	6,645,116	6,645,116	0
Total	\$34,344,924	\$30,002,054	(\$4,342,870)

¹ Reprogramming funds for FY 2019-20 were accelerated and added to the Housing 2018 NOFA approved by City Council on February 27, 2019.



City Manager Proposal

CDBG – Public Services: Highlights and Changes

- HUD regulations limit funding for Public Services to 15% of entitlement and program income
- New line added to reflect strategy to focus public service funds to address key drivers of poverty
 - Increase funding opportunities with community partners for programs that reduce or eliminate barriers to work
 - Expenses for Community Courts and Senior Programs transferred from CDBG to the General Fund in FY 2019-20
- Level funding for PKR Out-of-School Time Program and Early Childhood/Out-of-School Time Services Program



City Manager Proposal

CDBG – Housing: Highlights & Changes

- New line added for Residential Development Acquisition to allow for acquisitions related to housing purposes for Notice of Funding Availability (NOFA)
- Maintain level funding for Dallas Homebuyer Assistance Program
- Continue funding for Home Improvement and Preservation Program
 - FY 2018-19 budget includes \$3.3 million in reprogramming funds
 - Reprogramming funds for FY 2019-20 were accelerated and added to the Housing 2018 NOFA approved by City Council on February 27, 2019



City Manager Proposal

CDBG – Economic Development: Highlights & Changes

- Continue use of revolving loan funds (reduced program income by \$69,000) for Business Loan Program
 - Accounts receivable has decreased as booked loans continue to be repaid



City Manager Proposal

CDBG – Public Improvement: Highlights & Changes

- Reduced funding for Public Facilities and Improvements
 - One-time funds were available in FY 2018-19
 - Funds will focus on eligible projects in racially or ethnically-concentrated areas of poverty (R/ECAPs)



City Manager Proposal

CDBG – Fair Housing and Program Oversight: Highlights & Changes

- HUD regulations limit funding for Fair Housing, Planning, and Program Oversight activities to 20% of entitlement
- Increase funding to cover full year operating costs for
 - Program oversight, community engagement, and reporting
 - Administration and management of housing programs; and programs that address drivers of poverty
- Decrease funding in Fair Housing due to capped category and cost sharing related to salaries of employees that work on multiple programs



City Manager Proposal

HOME: Highlights & Changes

- CHDO Development Assistance funding requirements above 15% minimum and CHDO Operating Assistance below 5% maximum of entitlement (HOME regulations)
- Funded programs provide for quality affordable housing and homeownership opportunities
- Maintain level funding for CHDO Development Loans
- Restore funding for CHDO Operating Assistance
 - Unspent prior year funds were available for FY 2018-19
- Reduced funding for Housing Development Loans to restore funding for CHDO Operating Assistance

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City Manager Proposal

ESG: Highlights & Changes

- Continue funding for existing emergency shelter and homelessness prevention activities, rapid re-housing, to help people quickly regain stability in permanent housing, and program administration
- Funding allocations made in consultation with Continuum of Care (CoC) and established priorities as outlined in the Office of Homeless Solutions Strategy Plan
 - As recommended at February 26, 2019 monthly CoC meeting



City Manager Proposal

HOPWA: Highlights & Changes

- Funding allocations made consistent with priorities established by the Ryan White Planning Council of the Dallas Area (RWPC) and with needs identified in the RWPC 2017 Comprehensive HIV Needs Assessment
- FY 2019-20 budget includes recommendation to restore funding for Housing Facilities Rehab/Repair/Acquisition in response to identified need from community
 - Reductions to other programs are not expected to impact services; prior year funds available



Community Development Commission

Deliberations

- On March 7, the City Manager's Proposed FY 2019-20 HUD Consolidated Plan Budget was presented to the CDC
- During March, five committees met with staff from various departments to review each recommendation and to address program questions
- CDC approved one amendment to the CDBG Public Services category and made recommendations on April 4
 - Memo from the CDC regarding their review is provided in Attachment B



Community Development Commission

Recommended Amendment

CDC Amendment			
CDBG Public Services Categories	City Manager's Proposed Budget	CDC Amendment	Revised Proposed Budget
Line 1 - PKR Out-of-School Time Program	\$600,000	\$150,000	\$750,000
Line 2 - Early Childhood and Out-of-School Time Services Program*	\$500,000	\$150,000	\$650,000
Line 5 - Overcoming Barriers to Work Program	\$1,183,872	(\$300,000)	\$883,872

*Additional funds provided to Early Childhood and Out-of-School Time Services Program to include infants and toddlers.



Community Development Commission

Recommendations

1. Contracts for CDBG Public Services be awarded for one year, with two one-year renewal options
2. Following completion of three year contract, agency be required to “sit-out” of the solicitation process for minimum of one year
 - Staff comment: Research has determined that requiring a vendor that has successfully performed to have a “sit-out” period is not an acceptable procurement criterion under State Law and the City’s Code and processes.



Community Development Commission

Recommendations

3. Contract awards be set at a minimum of \$25,000 and a maximum of \$100,000
 - Staff comment: Setting a maximum for contracts may be restrictive for agencies desiring to collaborate on joint grant submissions
4. City Council consider amending or rescinding the current policy related to the use of CDBG funds for public improvements at nonprofit agencies
 - Staff comment: Revision to the current policy will be recommended in Fall 2019
5. City is strongly encouraged to seek additional funds to support housing development



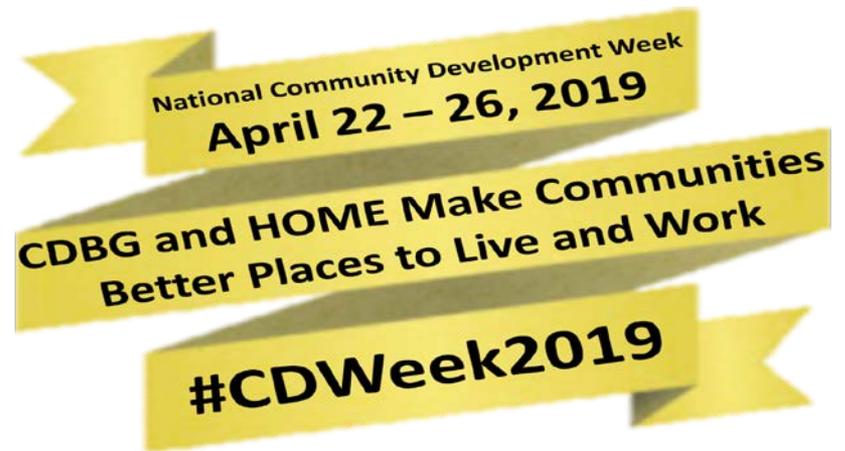
Next Steps

- May 8 - Preliminary adoption of 5-year Consolidated Plan for FY 2019-20 through FY 2023-24; the FY 2019-20 Annual Budget; and call a public hearing
- May 9 - Council amendments due; and 30-day public review begins
- May 15 - Discuss proposed Council amendments and conduct straw votes on FY 2019-20 HUD Consolidated Plan Budget
- May 22 - Hold Public Hearing before the City Council



Next Steps

- June 12 - Final adoption of the 5-year Consolidated Plan for FY 2019-20 through FY 2023-24 and the FY 2019-20 Annual Budget
- August 15 - Submit documents to HUD
- October 1 - Implement Plan



City Manager's Proposed HUD Consolidated Plan for FY 2019-20 through FY 2023-24 and FY 2019-20 Annual Budget

**City Council Briefing
April 17, 2019**

**Elizabeth Reich
Chief Financial Officer**

**Jack Ireland, Director
Office of Budget**

**Chan Williams, Assistant Director
Office of Budget**



Attachment A

- City Manager's Proposed FY 2019-20 HUD Consolidated Plan Budget
 - *Line-by-line budget detail*



**FY 2019-20 CONSOLIDATED PLAN FOR
U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT**

ATTACHMENT A

Project Name	FY 2018-19 Amended Budget	FY 2019-20 City Manager's Proposed Budget	CDC Amendment on 4/4/19	FY 2019-20 Revised Proposed Budget
<u>SOURCE OF FUNDS</u>				
Community Development Block Grant				
Entitlement (grant)	14,810,163	14,810,163	-	14,810,163
Program Income - Housing Activities ¹	1,250,000	300,000	-	300,000
Program Income - Sub-Recipient Retained	225,000	156,000	-	156,000
Reprogramming ²	3,323,870	0	-	0
	<hr/>	<hr/>		<hr/>
	19,609,033	15,266,163	-	15,266,163
Home Investment Partnership				
Entitlement (grant)	5,886,901	5,886,901	-	5,886,901
Program Income - Housing Activities	1,000,000	1,000,000	-	1,000,000
	<hr/>	<hr/>		<hr/>
	6,886,901	6,886,901	-	6,886,901
Emergency Solutions Grant				
Entitlement (grant)	1,203,874	1,203,874	-	1,203,874
Housing Opportunities for Persons with AIDS				
Entitlement (grant)	6,645,116	6,645,116	-	6,645,116
TOTAL SOURCE OF FUNDS	<hr/>	<hr/>		<hr/>
	34,344,924	30,002,054	-	30,002,054

¹ Reduction in FY 2019-20 due to one-time funds available in FY 2018-19.

² \$2.9M Reprogramming funds were accelerated and added to the Housing 2018 NOFA approved by City Council on Feb 27, 2019, instead of waiting until FY 2019-20.

USE OF FUNDS

Community Development Block Grant				
Public Services (15% of CDBG maximum amount allowed)	2,258,979	2,283,872	-	2,283,872
Housing Activities	10,867,677	7,464,258	-	7,464,258
Economic Development Activities	225,000	156,000	-	156,000
Public Improvements	3,419,373	2,400,000	-	2,400,000
Fair Housing and Program Oversight (20% of CDBG max amount allowed)	2,838,004	2,962,033	-	2,962,033
	<hr/>	<hr/>		<hr/>
	19,609,033	15,266,163	-	15,266,163
HOME Investment Partnerships Program				
HOME Programs	6,886,901	6,886,901	-	6,886,901
Emergency Solutions Grant				
ESG Programs	1,203,874	1,203,874	-	1,203,874
Housing Opportunities for Persons with AIDS				
HOPWA Programs	6,645,116	6,645,116	-	6,645,116
TOTAL USE OF FUNDS	<hr/>	<hr/>		<hr/>
	34,344,924	30,002,054	-	30,002,054

**FY 2019-20 CONSOLIDATED PLAN FOR
U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT**

ATTACHMENT A

Project Name	FY 2018-19 Amended Budget	FY 2019-20 City Manager's Proposed Budget	CDC Amendment on 4/4/19	FY 2019-20 Revised Proposed Budget
<u>COMMUNITY DEVELOPMENT BLOCK GRANT (CDBG)</u>				
<u>CDBG - Public Services</u>				
1 PKR Out-of-School Time Program - Provide after school (in collaboration with Dallas ISD) and summer programs for low/mod income youth Monday thru Friday through structured recreational, cultural, social and life skills activities. 26 CDBG funded sites. FY 2019-20: estimated 2,900 children to be served. (formerly After-School/Summer Program)	600,000	600,000	150,000	750,000
2 Early Childhood and Out-of-School Time Services Program - Provide various programs for children and youth, including after school programs, childcare for special populations (such as special needs children, children who are homeless, children with disabilities, infants and toddlers, etc.) via contracts with nonprofit agencies. Funds are also used to provide child care subsidies for low/mod income working parents and teenage parents who are attending school and do not qualify and/or are unable to access any other forms of public assistance. Estimated 400 children will be served. (Formerly Child Care Services Program)	500,000	500,000	150,000	650,000
Youth Programs Sub-Total	1,100,000	1,100,000	300,000	1,400,000
3 Senior Services Program - Enhance the quality of life for older adults by disseminating support services information and providing direct and emergency support services.	300,000	0	-	0
Senior Services Sub-Total	300,000	0	-	0
4 Community Court Program - Through the community court, offenses to persons and code violations of property are swiftly adjudicated and restitution made by defendants who plead guilty or no contest.	713,126	0	-	0
Other Public Services (Non-Youth) Sub-Total	713,126	0	-	0
5 Overcoming Barriers to Work Program - Provide residents with the skills and needed support to gain and maintain jobs that pay livable wages. Funding will support two focus areas: 1) Job Training/Career Development Programming - this focus area supports programs that enable individuals to obtain and keep good jobs. The goal of this focus area is to enable clients to become self-sufficient through employment and will include a job placement component; and 2) Supportive Services for program participants - this focus area supports programs that enables clients to participate in job training, career development, and job seeking programs by helping them overcome barriers such as lack of transportation and childcare services. Funds to be awarded via Request for Competitive Sealed Proposals (RFCSP). FY 2019-20: TBD	145,853	1,183,872	(300,000)	883,872
Total CDBG - Public Services	2,258,979	2,283,872	-	2,283,872
CDBG - Public Services 15% Cap	2,280,685	2,283,872	-	2,283,872
Under/(Over) Cap	21,706	0	-	0
CDBG - Public Services Cap Percentage	15.0%	15.0%	-	15.0%

**FY 2019-20 CONSOLIDATED PLAN FOR
U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT**

ATTACHMENT A

Project Name	FY 2018-19 Amended Budget	FY 2019-20 City Manager's Proposed Budget	CDC Amendment on 4/4/19	FY 2019-20 Revised Proposed Budget
<u>CDBG - Housing Activities</u>				
6 Dallas Homebuyer Assistance Program - Provide no interest, deferred payment loans for down-payment, principle reduction and closing cost assistance. FY 2019-20: estimated 45 households to be served.	2,500,000	2,500,000	-	2,500,000
Homeownership Opportunities Sub-Total	2,500,000	2,500,000	-	2,500,000
7 Home Improvement and Preservation Program (HIPP) - Provide an all-inclusive repair and rehabilitation program for single-family owner-occupied housing units and landlord/rental multi-family units, with the purpose of making needed improvements and preserving affordable housing. FY 2019-20: estimated 60 households to be served.	8,367,677	4,464,258	-	4,464,258
8 Residential Development Acquisition Loan Program - Provide loans and grant to affordable housing developers for acquisition, relocation, and demolition to support affordable housing development for low income households at 80% or below AMFI. TBD	0	500,000	-	500,000
Homeowner Repair Sub-Total	8,367,677	4,964,258	-	4,964,258
Total CDBG - Housing Activities	10,867,677	7,464,258	-	7,464,258
<u>CDBG - Economic Development</u>				
9 Business Loan Program (Program Income) - Revolving loan fund, where program income generated from business loan repayments is retained and used to provide additional loans.	225,000	156,000	-	156,000
Total CDBG - Economic Development	225,000	156,000	-	156,000
<u>CDBG - Public Improvements</u>				
10 Public Facilities and Improvements - Provide improvements to public facilities and infrastructure within eligible areas.	3,419,373	2,400,000	-	2,400,000
Public Improvement Sub-Total	3,419,373	2,400,000	-	2,400,000
Total CDBG - Public Improvement	3,419,373	2,400,000	-	2,400,000
<u>CDBG - Fair Housing and Planning & Program Oversight</u>				
11 Equity and Human Rights Office - Provide housing discrimination investigations, fair housing education and outreach, and citizen referrals. (formerly Fair Housing Enforcement)	743,830	584,110	-	584,110
12 Citizen Participation/CDC Support/HUD Oversight - Office of Budget Services/Community Development Division. Provide coordination of ConPlan budget development, citizen participation, and reporting to HUD as primary City liaison.	801,625	840,805	-	840,805
13 Community Care Management Support - Provide salaries and operational support to manage and administer CDBG-funded programs in the Office of Community Care.	270,518	333,662	-	333,662

**FY 2019-20 CONSOLIDATED PLAN FOR
U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT**

ATTACHMENT A

Project Name	FY 2018-19 Amended Budget	FY 2019-20 City Manager's Proposed Budget	CDC Amendment on 4/4/19	FY 2019-20 Revised Proposed Budget
14 Housing Management Support - Provide operational support for the management and administration of housing related programs.	1,022,031	1,203,456	-	1,203,456
Total CDBG - Fair Housing and Planning & Program Oversight	2,838,004	2,962,033	-	2,962,033
CDBG - FH/PLN/Program Oversight 20% Cap	2,962,033	2,962,033	-	2,962,033
Under/(Over) Cap	124,029	(0)	-	(0)
CDBG - FH/PLN/Program Oversight Cap Percentage	19%	20%	-	20%
TOTAL COMMUNITY DEVELOPMENT BLOCK GRANT	19,609,033	15,266,163	-	15,266,163
HOME INVESTMENT PARTNERSHIPS PROGRAM (HOME)				
15 CHDO Development Loan Program -Provide loans to City-certified Community Housing Development Organizations (CHDOs) to develop affordable housing for low to moderate income households earning up to 80% Area Median Family Income. (15% minimum)	885,000	885,000	-	885,000
16 CHDO Operating Assistance - Provide operational support to assist with the development and management of CHDO projects. (5% maximum); estimate 3 contracts.	0	150,000	-	150,000
17 HOME Program Administration - Provide operational support for the administration and servicing of HOME programs. (10% maximum)	688,600	688,690	-	688,690
18 Dallas Homebuyer Assistance Program - Provide no interest, deferred payment loans for down-payment, principle reduction and closing cost assistance. FY 2019-20: estimated 45 households to be served.	767,129	767,129	-	767,129
19 Housing Development Loan For Sale and Rental Program - Provide private and nonprofit organizations with loans for the development of single family housing (1-4units) and multifamily housing (5 or more units); FY 2019-20: estimated 80 homes funded	4,546,172	4,396,082	-	4,396,082
Home Ownership Opportunities Sub-Total	6,886,901	6,886,901	-	6,886,901
TOTAL HOME INVESTMENT PARTNERSHIP PROGRAM	6,886,901	6,886,901	-	6,886,901
EMERGENCY SOLUTIONS GRANT (ESG)				
20 Emergency Shelter - Provide (i) payment of operational costs for shelters or transitional housing facilities for homeless persons, and (ii) essential services to homeless persons residing in shelters or transitional housing facilities, via contracts with non-profit agencies. FY 2019-20: household served = TBD pending RFCSP; contracts = TBD pending RFCSP. (OHS)	439,802	439,000	-	439,000

**FY 2019-20 CONSOLIDATED PLAN FOR
U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT**

ATTACHMENT A

Project Name	FY 2018-19 Amended Budget	FY 2019-20 City Manager's Proposed Budget	CDC Amendment on 4/4/19	FY 2019-20 Revised Proposed Budget
21 Emergency Shelter - Provide essential services to homeless persons residing in shelters or transitional housing facilities. This program is part of the department's strategic goal to support and participate in partnership to respond to human service needs of the residents of Dallas. FY 2019-20: estimated 200 households to be served. (OCC)	131,052	91,052	-	91,052
22 Street Outreach - Provide direct services designed to meet the immediate needs of unsheltered homeless persons by connecting them with emergency shelter, housing, and/or critical health services. FY 2019-20: estimated 130 households to be served.	71,585	73,561	-	73,561
Essential Services/Operations Sub-Total	642,439	603,613	-	603,613
23 Homeless Prevention - Provide assistance to persons at-risk of homelessness and meet income limits below 30% of the area median income. Provide short-term (3 months) and medium-term (4 - 24 months) rental assistance; payment of rental arrears up to 6 months. FY 2019-20: estimated 102 households to be served.	80,261	120,261	-	120,261
Homeless Prevention Sub-Total	80,261	120,261	-	120,261
24 Rapid Re-Housing - Provide rapid re-housing assistance to persons who are homeless; Housing relocation and stabilization services, financial assistance and rental assistance; household served = TBD pending RFCSP.	366,654	366,000	-	366,000
Rapid Re-Housing Sub-Total	366,654	366,000	-	366,000
25 HMIS Data Collection - Provide client-level data collection for persons served by the grant, as well as training, generating reports, monitoring and reviewing data quality.	25,000	25,000	-	25,000
HMIS Data Collection Sub-Total	25,000	25,000	-	25,000
26 ESG Administration - Provide monitoring and evaluation of contracts and other program activities. Administrative costs are limited to 7.5% of the grant.	89,520	89,000	-	89,000
Program Administration Sub-Total	89,520	89,000	-	89,000
TOTAL EMERGENCY SOLUTIONS GRANT	1,203,874	1,203,874	-	1,203,874
<u>HOUSING OPPORTUNITIES FOR PERSONS WITH AIDS (HOPWA)</u>				
27 Emergency/Tenant Based Rental Assistance - Provide financial assistance and staff costs for emergency short-term rent/mortgage/utility assistance and long-term tenant-based rental assistance to persons with HIV/AIDS and their families who live in eligible metropolitan area. FY 2019-20: household served = TBD pending RFCSP. (OHS)	2,571,134	2,320,376	-	2,320,376

**FY 2019-20 CONSOLIDATED PLAN FOR
U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT**

ATTACHMENT A

Project Name	FY 2018-19 Amended Budget	FY 2019-20 City Manager's Proposed Budget	CDC Amendment on 4/4/19	FY 2019-20 Revised Proposed Budget
28 Emergency Tenant Based Rental/Financial Assistance - Provide financial assistance and staff costs for emergency short-term rent/morgage/utility assistance and long-term rental assistance to persons with HIV/AIDS and their families who live in eligible metropolitan area. FY 2019-20: estimated 270 households to be served. (OCC)	1,195,000	1,297,203	-	1,297,203
29 Facility Based Housing - Provide housing operation costs, including lease, maintenance, utilities, insurance and furnishings, and support services at facilities that provide assistance to persons with HIV/AIDS and their families who live in the Dallas eligible metropolitan area. FY 2019-20: household served = TBD pending RFCSP. (Formerly Housing Facilities Operations)	2,040,000	1,900,000	-	1,900,000
30 Housing Placement & Other Support Services - Provide supportive services and permanent housing placement assistance to persons with HIV/AIDS and their families who live in the Dallas eligible metropolitan area. FY 2019-20: household served = TBD pending RFCSP (OHS)	53,625	125,000	-	125,000
31 Housing Placement & Other Support Services - Provide supportive services and permanent housing placement assistance to persons with HIV/AIDS and their families who live in the Dallas eligible metropolitan area. FY 2019-20: estimated 185 clients to be served. (OCC)	175,000	93,537	-	93,537
32 Housing Facilities Rehab/Repair/Acquisition - Provide rehabilitation/repair and/or acquisition of housing units for persons with HIV/AIDS and their families who live in the Dallas eligible metropolitan area; households served = TBD pending RFCSP	0	300,000	-	300,000
33 Housing Information Services/Resource Identification - Provide housing navigation services consisting of a housing resource center with direct one-on-one housing referral assistance and online searchable housing database and web resources, as well as HMIS client level data collection for persons with HIV/AIDS and their families who live in the Dallas eligible metropolitan area. FY 2019-20: households served = TBD pending RFCSP.	151,212	150,000	-	150,000
Other Public Services Sub-Total	6,185,971	6,186,116	-	6,186,116
34 Program Administration/City of Dallas - Provide administrative oversight, evaluation, technical assistance, and HMIS client-level data collection for grant funds and program activities.	186,265	186,000	-	186,000
35 Program Administration/Project Sponsors - Provide administrative oversight, evaluation, technical assistance, and HMIS client-level data collection for grant funds and program activities.	272,880	273,000	-	273,000
Program Administration Sub-Total	459,145	459,000	-	459,000
TOTAL HOUSING OPPORTUNITIES FOR PERSONS W/ AIDS	6,645,116	6,645,116	-	6,645,116
GRAND TOTAL CONSOLIDATED PLAN BUDGET	34,344,924	30,002,054	-	30,002,054

Attachment B

- CDC Memo – Recommendations for Five-Year Consolidated Plan and FY 2019-20 Consolidated Plan Budget



Memorandum



CITY OF DALLAS

DATE April 11, 2019

TO Honorable Mayor and Members of the City Council

SUBJECT **Community Development Commission Recommendations for Five-Year Consolidated Plan and FY 2019-20 Consolidated Plan Budget**

On behalf of the commissioners of the Community Development Commission (CDC), I wanted to provide a brief overview to our FY 2019-20 recommendations. Our subcommittee meetings for Economic Development Housing and HOME Programs; Public Improvements; Public Services, HOPWA and ESG; Financial Monitoring /Performance Standards and Citizen Participation/Policy & Procedures met to review line by line the proposed concepts using citizen feedback, HUD compliance/criteria and our own judgement to assess if the existing priorities and usage were the most impactful use of these funds.

In these sub-committee meetings, we received in-depth presentations reviewing the current limitations, where funding may exist for similar programs in the general fund, performance metrics and had many follow up questions.

Overall, the process was thoroughly educational. We, as a commission, feel that taking into account the nine indicators of poverty, the current conceptual priorities for social services of youth, job development and affordable housing/repairs match the City's focus.

Earlier in the year, we performed a bus tour of several projects and areas including; RedBird Mall, Casa View, Vickery Meadow and had the opportunity to use that to check on the impact of these projects to our citizens.

After careful consideration and debate, we want to share the thought process behind our recommendations as outlined below:

CDBG (Lines 1-5)

After multiple citizen presentations advocating for increases in childcare and afterschool support, we determined that increasing Lines 1 (PKR Out-of-School Time Program) and Line 2 (Early Childhood and Out-of-School Time Services Program) by \$150,000 each only marginally reduced the new programming funds on Line 5 (Overcoming Barriers to Employment Program) to \$883,872 which we feel is more than sufficient for a brand new program whose parameters haven't been solidified. We want to stress how important we feel that the portion of this program that focuses on Job Training/Career Development should incentivize existing agencies who not only do effective training but have partnerships for job placement so the measurement of success is not only preparing people for a higher living wage but ensuring they achieve that. The second portion of Line 5's program for Supportive Services is an area we felt strongly should reflect child care

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as well since not having child care is a large impediment to people participating in these job training programs—especially single female head of households which are part of our target demographic per the Indicators of Poverty study. Under the heading of Policy Recommendations below, we also outlined our thoughts on a framework for Line 5’s execution of these funds. There was also recommendation for a more comprehensive Economic Development Policy to create a strong strategy for how job training would impact our city’s growth and stabilization to mirror the Housing Policy created this past year.

CDBG Housing Activities (Lines 6- 8)

Although we are recommending approval of the City Manager’s proposed budget for these lines, there was a robust discussion about the reduction in funding on Line 7 which, after removing the reprogrammed funds reflected in FY 2018-19, still leaves this program short by \$660,000 approximately. We understand the need to prompt developers with the creation of Line 8 for land acquisition to promote affordable housing but debated about this and ultimately decided the need for development outweighed the need for repair and rehab in an environment with limited resources. Ideally, we would like to see Line 7 increased if there were additional funds to apply.

CDBG Economic Development (Line 9)

The Manager’s Proposed Budget was approved since this line only represents the revolving loan.

CDBG Public Improvement (Line 10)

The reduction from FY 2018-19 to FY 2019-20 reflects a one-time amount of \$1.37M we knew wouldn’t be returning but were able to use for shovel-ready projects. We accept the Manager’s Proposed Budget and continue to advocate for the criteria for applicants to be examined. As noted in two previous memos from this commission, we believe if the 50% percentage required to be in-hand for a non-profit to receive PI funds is prohibitive to the successful use of these funds outside of City projects.

CDBG Fair Housing and Planning & Program Oversight (Lines 11-14)

These lines represent our oversight and we accept the increase on Lines 12 (Citizen Participation/CDC Support/HUD Oversight), Line 13 (Community Care Management Support) and Line 14 (Housing Management Support) with the increase in new programs (Line 5, Line 8) will mean an increase also in need for review. Line 12’s decrease reflects a cost savings from staff sharing.

HOME (Lines 15- 19)

We discussed Line 16 (CHDO Operating Assistance) which brings back funds to help our CHDOs with operational support. After the new clearance process for CHDOs we realize there are only three cleared with a fourth waiting for confirmation. We recognize the

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importance of helping our partners as our goals for affordable housing ramp up and their outreach needs increase. Although there was a small decrease on Line 19 (Housing Development Loan for Sale and Rental Program) we were willing to recommend the Manager's Proposed Budget without change.

ESG (Lines 20-26)

We reviewed the decrease on Line 21 due to staff sharing which allowed an increase on Line 23 (Homeless Prevention) and with the proposal from the Homeless Commission, agreed with the City Manager's Proposed Budget.

HOPWA (Lines 27-35)

We examined the reduction from Line 29 (Facility Based Housing- reduced to allow an increase in Public Improvement funds due to the feedback of HOPWA providers) and Line 31 (Housing Placement and Other Support Services- cost savings due to staff reduction within OCC) which allowed for increases on Lines 30 (Housing Placement and Other Support Services- oversight needed based on increase in expected contracts), Line 32 (Housing Facilities Rehab/Repair/Acquisition- public improvement funds distinctly requested by HOPWA agencies/community as an identified need). We approved the proposed budget without change after also consulting with the suggestions of the Ryan White Planning Council.

HOPWA Other Public Services (Lines 34-35)

Program Administration fit within the proposed caps to provide essential oversight per HUD requirements and we accept the proposed budget.

Policy Recommendations for Line 5 (Overcoming Barriers to Employment Program)-

We HIGHLY encourage:

- Parameters to encourage participation from non-profits who are not only focused on job training but job placement
- Balancing the overall program funding with Supportive Services that specifically address childcare for those participating in the Job Training Programs
- Setting a minimum grant allocation of \$25,000 and a maximum of \$100,000 for agencies (thereby ensuring that both small and established agencies have a fair opportunity to win a portion of these funds)
- Allowing these grants to be up to three year renewals (with stringent evaluation of meeting metrics each year but encouraging capacity building especially with smaller agencies)

