#### Memorandum



DATE May 27, 2016

TO Honorable Mayor and Members of the City Council

SUBJECT Ban the Box

On Wednesday, June 1, 2016 you will be briefed on the Ban the Box. The briefing materials are attached for your review.

Please let me know if you have any questions or need additional information.

A.C. Gonzalez City Manager

c: Christopher D. Bowers, Interim City Attorney Craig D. Kinton, City Auditor Rosa A. Rios, City Secretary Daniel F. Solis, Administrative Judge Ryan S. Evans, First Assistant City Manager Eric D. Campbell, Assistant City Manager Jill A. Jordan, P.E., Assistant City Manager Mark McDaniel, Assistant City Manager Joey Zapata, Assistant City Manager Jeanne Chipperfield, Chief Financial Officer Sana Syed, Public Information Officer Elsa Cantu, Assistant to the City Manager – Mayor & Council

# Ban the Box

Briefing to Dallas City Council
June 1, 2016











### Purpose

 Provide information on regulations for public and private employers regarding hiring people with criminal convictions:

Ban the Box, and

Fair Chance Hiring

## Ban the Box and Fair Chance Hiring

#### Ban the Box

- Removes the conviction history questions on job applications
  - Delays criminal background inquiries to later in the hiring process

### **Fair Chance Hiring**

- Incorporates EEOC's arrest and conviction records guidelines which requires employers to consider:
  - Job-relatedness of a conviction
  - · Time passed from the conviction, and
  - Mitigating circumstances or evidence of rehabilitation

Information from National Employment Law Project (NELP) on ban the box and fair chance hiring.

### City of Dallas

- The City removed general criminal history questions from its employment applications for civilian positions in 2007
  - Criminal background checks are conducted after making a contingent offer of employment
- The City still has criminal history questions on employment applications for sworn positions
- Last May, Council approved revised standards for criminal convictions for Laborers and Truck Drivers
  - Prior to change, 57% of applicants for laborer/truck driver positions were disqualified based on the criminal convictions matrix
  - Currently, losing 20% of applicants

## Private Employers

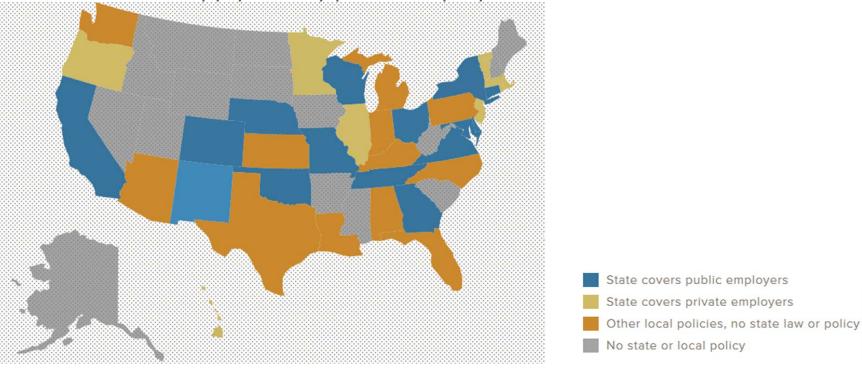
### Private employers that have banned the box include:

- Walmart
- Target
- Accenture
- Home Depot
- Starbucks
- Proctor and Gamble
- Microsoft
- Koch Industries
- Royal Dutch Shell
- British Petroleum
- Bed, Bath and Beyond
- Waste Management
- Regency Centers

# Other Cities' Policies

# Other Cities' Policies

- Cities and/or States have adopted various forms of ban the box/fair chance hiring policies
  - Some apply to specific agency's employees
  - Some apply to vendors
  - Some apply to public and private employers
  - Some apply to only public employers



## Other Cities' Policies

| City   | Date<br>Law<br>Effective | Minimum<br>Employees | Who does the enforcement                                 | Penalties   |
|--|--------------------------|----------------------|--|---|
| Newark, NJ<br>(City, private employers,<br>licensing, and housing) | 11/18/12                 | 15                   | Human Rights<br>Commission                               | Type 1 - \$500<br>Type 2 - \$1000                           |
| Buffalo, NY<br>(City, vendors & private<br>employers)              | 1/1/14                   | 15                   | Committee on Civil<br>Rights &<br>Community<br>Relations | 1 <sup>st</sup> offense-\$500<br>Subsequent -\$1000         |
| Columbia, MO<br>(City & private<br>employers)                      | 1/1/14                   | 1                    | Human Rights<br>Commission                               | Each offense Up to \$1000 and/or Up to 30 days imprisonment |
| Baltimore, MD<br>(Public & private<br>employers)                   | 8/13/14                  | 10                   | Baltimore<br>Community<br>Relations<br>Commission        | Each offense Up to \$500 and/or Up to 90 days imprisonment  |

# Other Cities' Policies (continued)

| City and affected parties                                   | Date Law<br>Effective | Minimum<br>Employees | Who does the enforcement          | Penalties   |
|---|-----------------------|----------------------|-----------------------------------|---|
| New York, NY<br>(City, private<br>employers &<br>licensing) | 10/27/15              | 4                    | Commission of<br>Human Rights     | (Specific<br>language not<br>found in<br>ordinance)   |
| Seattle, WA<br>(City & Private<br>employers)                | 11/1/13               | 1                    | Seattle Office Of<br>Civil Rights | 1 <sup>st</sup> offense – Warning 2 <sup>nd</sup> offense - \$750(100% to charging party) Subsequent- \$1000 (100% to charging party) |

# Other Cities' Policies (continued)

| City   | Date Law<br>Effective | Minimum<br>Employees | Who does<br>the<br>enforcement | Penalties  |
|--|-----------------------|----------------------|--------------------------------|--|
| San Francisco, CA<br>(City & County<br>and Private<br>employers &<br>Public Housing) | 1/13/14               | 20                   | Office of Labor<br>Standards   | Aggrieved person: Liquidated damages in the amount of \$50/day, back pay, reinstatement, benefits/pay unlawful withheld, reasonable attorney's fees & costs  |
| District of<br>Columbia<br>(District & private<br>employers)                         | 12/17/14              | 10                   | Office of<br>Human Rights      | Employer (based on employee size):  11-30 – Up to \$1000  31-99 – Up to \$2500  100+ - Up to \$5000  Aggrieved person:  Back pay, reinstatement, compensatory damages and reasonable attorney's fees |

# City of Austin Ordinance

### Austin Fair Chance Hiring Ordinance

- In March 2016, Austin adopted a ban the box ordinance regulating private employers
  - Ordinance took effect in April 2016
  - No enforcement will take place until April 2017
- For purposes of the ordinance, an employer is defined as:
  - A person, company, corporation, firm, labor organization, or association that employs at least 15 people whose primary work location is in Austin for each working day in each of the 20 or more calendar weeks in the current or preceding year
  - It also includes an agency acting on behalf of an employer
- The term employer does not include:
  - The United States
  - A corporation wholly owned by the U.S.
  - A 501(c) private ownership club (other than a labor organization)
  - A state or state agency
  - A political subdivision of the state

### Austin Fair Chance Hiring Ordinance

- The ordinance:
  - Prohibits an employer from publishing information about a job that states or implies that an applicant's criminal history automatically disqualifies an applicant from consideration for the job
  - Prohibits an employer from soliciting or otherwise inquiring about an applicant's criminal history on an application
  - Prohibits an employer from soliciting criminal history information about an applicant or considering an applicant's criminal history unless the employer first makes a conditional offer of employment
  - Prohibits an employer from refusing to consider hiring an applicant because the applicant did not provide criminal history information before a conditional offer of employment

# Austin's Process

- City staff held four stakeholder meetings.
- Sent invitations to:
  - Small business community
  - All Austin area chambers of commerce
  - Minority Trade Alliance
  - Austin Area Urban League
  - Texas Advocates for Justice
  - Texas Criminal Justice Coalition
  - Minorities for Equality in Employment, Education, Liberty and Justice
  - Mt. Zion Criminal Justice Ministries
  - Austin/Travis County Re-entry Round Table
  - Central Texas Building and Construction Trades Council
  - African American Youth Harvest Foundation
  - Austin Interfaith
  - Texas Civil Rights Project
  - Other interested community members

# Questions/Comments?